104TH CONGRESS 1ST SESSION

H. R. 1506

To amend title 17, United States Code, to provide an exclusive right to perform sound recordings publicly by means of digital transmissions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 7, 1995

Mr. Moorhead (for himself, Mr. Hyde, Mr. Conyers, and Mr. Gekas) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend title 17, United States Code, to provide an exclusive right to perform sound recordings publicly by means of digital transmissions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Digital Performance
- 5 Right in Sound Recordings Act of 1995".
- 6 SEC. 2. EXCLUSIVE RIGHTS IN COPYRIGHTED WORKS.
- 7 Section 106 of title 17, United States Code, is
- 8 amended—

1	(1) in paragraph (4) by striking "and" after
2	the semicolon;
3	(2) in paragraph (5) by striking the period and
4	inserting "; and; and
5	(3) by adding at the end the following:
6	"(6) in the case of sound recordings, to perform
7	the copyrighted work publicly by means of a digital
8	transmission.".
9	SEC. 3. SCOPE OF EXCLUSIVE RIGHTS IN SOUND RECORD-
10	INGS.
11	Section 114 of title 17, United States Code, is
12	amended—
13	(1) in subsection (a) by striking "and (3)" and
14	inserting ", (3), and (6)";
15	(2) in the first sentence of subsection (b) by
16	striking "phonorecords, or of copies of motion pic-
17	tures and other audiovisual works," and inserting
18	"phonorecords or copies"; and
19	(3) by striking subsection (d) and inserting the
20	following:
21	"(d) Limitations on Exclusive Right.—Notwith-
22	standing the provisions of section 106(6)—
23	"(1) Exempt transmissions.—The perform-
24	ance of a sound recording publicly by means of a
25	digital transmission, other than as part of an inter-

1	active service, is not an infringement of section
2	106(6) if the performance is part of—
3	"(A) a nonsubscription transmission, such
4	as a nonsubscription broadcast transmission;
5	"(B) any of the following transmissions,
6	whether it is a subscription transmission or a
7	nonsubscription transmission:
8	"(i) a prior or simultaneous trans-
9	mission incidental to a nonsubscription
10	transmission, such as a feed received by
11	and then retransmitted by the
12	nonsubscription transmitter, if such inci-
13	dental transmission does not include any
14	subscription transmission directly for re-
15	ception by members of the public;
16	''(ii) a retransmission of a
17	nonsubscription broadcast transmission if,
18	in the case of a retransmission of a radio
19	station's broadcast transmission, the trans-
20	mission is not willfully or repeatedly
21	retransmitted beyond a radius of 150 miles
22	from the site of the radio broadcast trans-
23	mitter;
24	"(iii) a transmission to or within a
25	business establishment, that is confined to

1	the premises of that business establish-
2	ment, the premises of other business estab-
3	lishments under common ownership or con-
4	trol, and the vicinity immediately sur-
5	rounding such establishment and establish-
6	ments; or
7	"(iv) a retransmission that is other-
8	wise an infringement of section 106(6), if
9	such transmission is simultaneous with the
10	primary transmission and is authorized by
11	the primary transmitter, and the primary
12	transmitter has been licensed to publicly
13	perform the sound recording.
14 "	(2) Subscription transmissions.—In the
15 case of	of a subscription transmission other than a
16 transn	nission exempt under paragraph (1), the per-
17 forma	nce of a sound recording publicly by means of
18 a digit	al transmission shall be subject to statutory li-
19 censin	g in accordance with subsection (f), if—
20	"(A) at least—
21	"(i) 3 months have expired since the
22	first public performance by means of a dig-
23	ital transmission of the sound recording
24	under the authority of the copyright owner

1	in a subscription transmission in the Unit-
2	ed States, or
3	"(ii) 4 months have expired since the
4	first distribution for ultimate sale to con-
5	sumers in the United States of a phono-
6	record embodying the sound recording
7	under the authority of the copyright owner,
8	whichever period is shorter;
9	"(B) the transmission is not made for the
10	purpose of enabling the recipient of the trans-
11	mission to reproduce the sound recording;
12	"(C) the transmission does not exceed the
13	sound recording performance complement; and
14	"(D) except as provided in section 1002(e),
15	the transmission of the sound recording is ac-
16	companied by the information encoded in that
17	sound recording, if any, by or under the author-
18	ity of the copyright owner of that sound record-
19	ing, that identifies the title of the sound record-
20	ing, the featured recording artist who performs
21	on the sound recording, and related informa-
22	tion, including information concerning the un-
23	derlying musical work and its writer.
24	"(3) Rights not otherwise limited.—

1	"(A) Except as expressly provided in this
2	section, this section does not limit or impair the
3	exclusive right to perform a sound recording
4	publicly by means of a digital transmission
5	under section 106(6).
6	"(B) Nothing in this section annuls or lim-
7	its in any way—
8	"(i) the exclusive right to publicly per-
9	form a musical work, including by means
10	of a digital transmission, under section
11	106(4);
12	"(ii) the exclusive rights to reproduce
13	and distribute a sound recording or the
14	musical work embodied therein under para-
15	graphs (1) and (3) of section 106, includ-
16	ing by means of a digital phonorecord de-
17	livery as defined in section 115; or
18	"(iii) any other rights under any other
19	provision of section 106, or remedies avail-
20	able under this title, as such rights or rem-
21	edies exist either before or after the enact-
22	ment of the Digital Performance in Sound
23	Recordings Act of 1995.
24	"(e) Authority for Negotiations.—Any copy-
25	right owners of sound recordings and any entities perform-

- 1 ing sound recordings affected by this section may nego-
- 2 tiate and agree upon the terms and rates of royalty pay-
- 3 ments for the performance of such sound recordings and
- 4 the proportionate division of fees paid among copyright
- 5 owners, and may designate common agents to negotiate,
- 6 agree to, pay, or receive such royalty payments.
- 7 "(f) Licenses for Subscription Trans-
- 8 MISSIONS.—
- 9 "(1) VOLUNTARY NEGOTIATION PROCEED-10 INGS.—Not later than 30 days after the date of the
- enactment of the Digital Performance in Sound Re-
- cordings Act of 1995, the Librarian of Congress
- shall cause notice to be published in the Federal
- Register of the initiation of voluntary negotiation
- proceedings for the purpose of determining reason-
- able terms and rates of royalty payments for the ac-
- tivities specified in subsection (d)(2) during the pe-
- riod beginning on January 1, 1996, and ending on
- December 31, 2000. Such terms and rates shall dis-
- 20 tinguish among the different types of digital trans-
- 21 mission services then in operation. Any copyright
- owners of sound recordings or any entities perform-
- ing sound recordings affected by this section may
- submit to the Librarian of Congress licenses cover-
- ing such activities with respect to such sound record-

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ings. The parties to each such negotiation proceeding shall bear the entire costs thereof.

"(2) Copyright arbitration royalty panel PROCEEDING.—In the absence of license agreements negotiated under paragraph (1), the Librarian of Congress shall, pursuant to chapter 8, convene a copyright arbitration royalty panel to determine and publish in the Federal Register a schedule of rates and terms which, subject to paragraph (3), shall be binding on all copyright owners of sound recordings and entities performing sound recordings. In establishing such rates and terms the copyright arbitration royalty panel may consider the rates for comparable types of digital transmission services and comparable circumstances under voluntary license agreements negotiated under paragraph (1). The parties to the proceeding shall bear the entire cost thereof in such manner and proportion as the arbitration panel shall direct. The Librarian of Congress shall also establish requirements by which copyright owners may receive reasonable notice of the use of their sound recordings under this section, and under which records of such use shall be kept by entities performing sound recordings.

"(3) Priority of voluntary license agreements when the definition of sound recordings and one or more copyright owners of sound recordings and one or more entities performing sound recordings with respect to activities specified in subsection (d)(2) shall be given effect in lieu of any determination by the Librarian of Congress under chapter 8 with respect to the same matter.

"(4) PERIODIC APPLICATION OF PROCE-DURES.—The procedures set forth in paragraphs (1) and (2) shall be repeated and concluded, in accordance with regulations that the Librarian of Congress shall prescribe—

"(A) within the 6-month period beginning on the date on which a petition is filed by any copyright owners of sound recordings or any entities performing sound recordings affected by this section indicating that a new type of digital transmission service on which sound recordings are performed is or is about to become operational, and

"(B) between June 30 and December 31 of the year 2000 and every fifth year thereafter.

1	"(5) Notice and royalties requirements
2	FOR SUBSCRIPTION TRANSMISSIONS.—Any person
3	who wishes to perform a sound recording publicly by
4	means of a subscription transmission under this sub-
5	section may do so without infringing the exclusive
6	right of the copyright owner of the sound recording
7	by complying with such notice requirements as the
8	Register of Copyrights shall prescribe by regulation
9	and by paying royalty fees in accordance with this
10	subsection, or, if such royalty fees have not been set,
11	by agreeing to pay such royalty fees as shall be de-
12	termined in accordance with this subsection, and any
13	royalty payments in arrears shall be made on or be-
14	fore the twentieth day of the month after the month
15	in which the royalty fees are set.
16	"(g) Proceeds From Licensing of Subscription
17	Transmissions.—
18	"(1) Payments to recording artists.—Ex-
19	cept in the case of a subscription transmission li-
20	censed in accordance with subsection (f)—
21	"(A) a featured recording artist who per-
22	forms on a sound recording that has been li-
23	censed for a subscription transmission shall be
24	entitled to receive navments from the convright

owner of the sound recording in accordance with the terms of the artist's contract; and

"(B) a nonfeatured recording artist who performs on a sound recording that has been licensed for a subscription transmission shall be entitled to receive payments from the copyright owner of the sound recording in accordance with the terms of the nonfeatured recording artist's applicable contract or other applicable agreement.

"(2) Allocation of Receipts to Recording Artists.—The copyright owner of the exclusive right under section 106(6) to publicly perform a sound recording by means of a digital transmission shall allocate to recording artists in the following manner its receipts from the licensing of subscription transmission performances of the sound recording in accordance with subsection (f):

"(A) 2½ percent of the receipts shall be deposited in an escrow account managed by an independent administrator jointly appointed by copyright owners of sound recordings and the American Federation of Musicians (or any successor entity) to be distributed to nonfeatured musicians (whether or not members of the

1 American Federation of Musicians) who have 2 performed on sound recordings.

"(B) 2½ percent of the receipts shall be deposited in an escrow account managed by an independent administrator jointly appointed by copyright owners of sound recordings and the American Federation of Television and Radio Artists (or any successor entity) to be distributed to nonfeatured vocalists (whether or not members of the American Federation of Television and Radio Artists) who have performed on sound recordings.

"(C) 45 percent of the receipts shall be allocated, on a per sound recording basis, to the recording artist or artists featured on such sound recording (or the persons conveying rights in the artists' performance in the sound recordings).

"(h) LICENSING TO AFFILIATES.—Where the copyright owner of a sound recording owns a controlling interest in, or otherwise has the power directly or indirectly
to exercise a controlling influence over the management
or policies of, an entity engaging in digital transmissions
covered by section 106(6) and licenses to such entity the
right to publicly perform a sound recording by means of

- 1 a digital transmission, the copyright owner shall make the
- 2 licensed sound recording available under section 106(6) on
- 3 similar terms and conditions to all other similarly-situated
- 4 entities offering similar types of digital transmission serv-
- 5 ices, except that the copyright owner may—
- 6 "(1) impose reasonable requirements for credit
- 7 worthiness; and
- 8 "(2) establish different prices, terms, and con-
- 9 ditions to take into account the types of services of-
- fered, the duration of the license, the geographic re-
- gion, the numbers of subscribers served, and any
- other relevant factors.
- 13 "(i) No Effect on Royalties for Underlying
- 14 WORKS.—License fees payable for the public performance
- 15 of sound recordings under section 106(6) shall not be
- 16 taken into account in any administrative, judicial, or other
- 17 governmental proceeding to set or adjust the royalties pay-
- 18 able to copyright owners of musical works for the public
- 19 performance of their works. Royalties payable to copyright
- 20 owners of musical works for the public performance of
- 21 their works shall not be diminished in any respect as a
- result of the rights granted by section 106(6).
- "(j) Definitions.—As used in this section, the fol-
- 24 lowing terms have the following meanings:

1	"(1) A 'broadcast transmission' is a trans-
2	mission made by a broadcast station licensed as such
3	by the Federal Communications Commission.
4	"(2) An 'interactive service' is one that enables
5	a member of the public to receive, on request, a
6	transmission of a particular sound recording chosen
7	by or on behalf of the recipient. The ability of indi-
8	viduals to request that particular sound recordings
9	be performed for reception by the public at large
10	does not make a service interactive. If an entity of-
11	fers both interactive and non-interactive services (ei-
12	ther concurrently or at different times), the non-
13	interactive component shall not be treated as part of
14	an interactive service.
15	"(3) A 'nonsubscription transmission' is any
16	transmission that is not a subscription transmission.
17	"(4) The 'sound recording performance com-
18	plement' is—
19	"(A) in the case of an interactive service,
20	the capability of a member of the public to re-
21	ceive transmissions, during a 1-week period, of
22	no more than the complement number; or
23	"(B) in the case of a transmission other
24	than in the course of an interactive service, the

1	transmission consecutively of no more than the
2	complement number.
3	"(5) The 'complement number' is—
4	"(A) 2 selections of sound recordings em-
5	bodied in any one phonorecord distributed in
6	the United States for ultimate sale to consum-
7	ers; or
8	"(B) 3 selections of sound recordings of
9	performances—
10	"(i) by the same featured recording
11	artist, or
12	"(ii) embodied in any set of
13	phonorecords or compilation of sound re-
14	cordings marketed together as a unit for
15	ultimate sale to consumers.
16	"(6) A 'subscription transmission' is a trans-
17	mission that is controlled and limited to particular
18	recipients, and for which consideration is required to
19	be paid or otherwise given by or on behalf of the re-
20	cipient to receive the transmission or a package of
21	transmissions that includes the transmission.".

1	SEC. 4. SCOPE OF EXCLUSIVE RIGHTS IN NONDRAMATIC
2	MUSICAL WORKS: COMPULSORY LICENSE
3	FOR MAKING AND DISTRIBUTING
4	PHONORECORDS.
5	Section 115 of title 17, United State Code, is
6	amended—
7	(1) by striking "clause" each place it appears
8	and inserting "paragraph";
9	(2) in subsection (a)(1) by inserting before the
10	period at the end of the second sentence ", including
11	by means of a digital phonorecord delivery";
12	(3) in the second sentence of subsection $(c)(2)$,
13	by inserting "and except as provided in paragraph
14	(3)," after "For this purpose,";
15	(4) in subsection (c) by redesignating para-
16	graphs (3), (4), and (5) as paragraphs (5), (6), and
17	(7), respectively, and by inserting after paragraph
18	(2) the following:
19	"(3)(A) A compulsory license under this section
20	includes the right of the maker of a phonorecord of
21	a nondramatic musical work under subsection (a)(1)
22	to distribute or authorize distribution of the sound
23	recording embodied in such phonorecord by means of
24	a digital transmission which constitutes a digital
25	phonorecord delivery. Such transmission may also
26	constitute a public performance of a nondramatic

musical work under section 106(4) and of a sound 1 2 recording under section 106(6). "(B)(i) For every digital phonorecord delivery 3 by or under the authority of the compulsory licensee 5 which is identifiable, the royalty payable by the compulsory licensee shall be the royalty prescribed under 6 7 paragraph (2) and chapter 8 of this title. "(ii) For every digital phonorecord delivery by 8 or under the authority of the compulsory licensee 9 10 which is not identifiable but which can be reasonably expected to result from a digital transmission of a 11 sound recording, the royalty payable by the compul-12 sory licensee shall be the royalty prescribed under 13 paragraph (4). 14 "(iii) The Librarian of Congress shall prescribe 15 regulations describing the types of digital trans-16 17 missions of a sound recording which are described in 18 clauses (i) and (ii). Such regulations— 19 "(I) shall take into account any efforts by 20 transmitters to avoid or evade the reasonable use of available techniques to identify deliveries 21 22 to transmission recipients of phonorecords of 23 sound recordings, and "(II) may consider the nature of the digi-24

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technical characteristics, or other indicia to determine whether it is described in clause (ii).

> "(C) Independent of any right of public performance under section 106(4), the copyright owner of a nondramatic musical work embodied in a sound recording has the right to receive royalty payments at the rates prescribed under this subsection when the digital transmission of that sound recording constitutes a digital phonorecord delivery. Unless authorized by the copyright owner of the nondramatic musical work or by any person who has obtained a compulsory license under this section, such a digital transmission, by whomever made, shall be actionable by the copyright owner in the nondramatic musical work as an act of infringement, except that no such cause of action may be brought against a copyright owner of a sound recording unless it authorized the digital phonorecord delivery. Any such cause of action shall be in addition to remedies available to the copyright owner of the musical work under section 106(4) and the copyright owner of the sound recording with respect to digital phonorecord deliveries under section 106(6).

> "(D) Nothing in section 1008 shall be construed to prevent the exercise of the rights and rem-

edies allowed by this paragraph, paragraph (7), and chapter 5 in the event of a digital phonorecord delivery, except that no action alleging infringement of copyright may be brought under this title against a manufacturer, importer, or distributor of a digital audio recording device, a digital audio recording medium, an analog recording device, or an analog recording medium, or against a consumer, based on the actions described in such section.

- "(E) Nothing in this section annuls or limits in any way—
 - "(i) the exclusive right to publicly perform a sound recording or the musical work embodied therein, including by means of a digital transmission, under sections 106(4) and 106(6),
 - "(ii) except for the compulsory licensing under the conditions specified by this section, the exclusive rights to reproduce and distribute the sound recording and the musical work embodied therein under sections 106(1) and 106(3), including by means of a digital phonorecord delivery, or
- "(iii) any other rights under any other provision of section 106, or remedies available

under this title, as such rights or remedies exist either before or after the enactment of the Digital Performance in Sound Recordings Act of 1995.

"(4) Licenses for certain digital phonorecord deliveries.—

"(A) Notwithstanding any provision of the antitrust laws, for the purposes of this paragraph any copyright owners of nondramatic musical works and any persons entitled to obtain a compulsory license under subsection (a)(1) may negotiate and agree upon the terms and rates of royalty payments for any digital phonorecord deliveries described in paragraph (3)(B)(ii) and the proportionate division of fees paid among copyright owners, and may designate common agents to negotiate, agree to, pay, or receive such royalty payments.

"(B) Not later than 30 days after the date of the enactment of the Digital Performance Right in Sound Recordings Act of 1995, the Librarian of Congress shall cause notice to be published in the Federal Register of the initiation of voluntary negotiations for the purpose of determining reasonable terms and rates of

royalty payments for the digital phonorecord deliveries described in clause (3)(B)(ii) during the period beginning on January 1, 1996, and ending on December 31, 1999. Such terms and rates shall distinguish among the different types of digital phonorecord delivery services then in operation. Any copyright owners of nondramatic musical works and any persons entitled to obtain a compulsory license under subsection (a)(1) may submit to the Librarian of Congress licenses covering activities with respect to such works. The parties to each such negotiation proceeding shall bear the entire costs thereof.

"(C) In the absence of license agreements negotiated under subparagraph (B), the Librarian of Congress shall, pursuant to chapter 8, convene a copyright arbitration royalty panel to determine and publish in the Federal Register a schedule of rates and terms which, subject to subparagraph (D), shall be binding on all copyright owners of nondramatic musical works and persons entitled to obtain a compulsory license under subsection (a)(1). In establishing such rates and terms the copyright arbitration roy-

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alty panel may consider the rates for comparable types of digital phonorecord delivery services and comparable circumstances under voluntary license agreements negotiated under subparagraph (B). The parties to the proceeding shall bear the entire cost thereof in such manner and proportion as the arbitration panel shall direct. The Librarian of Congress shall also establish requirements by which copyright owners shall receive reasonable notice of the use of their works under this subsection, and under which records of such use shall be kept and made available by persons entitled to obtain a compulsory license under subsection (a)(1) and authorized to make digital phonorecord deliveries.

"(D) License agreements voluntarily negotiated at any time between one or more copyright owners of nondramatic musical works and one or more persons entitled to obtain a compulsory license under subsection (a)(1) shall be given effect in lieu of any determination by the Librarian of Congress under chapter 8 that would otherwise apply.

1	"(E) The procedures set forth in subpara-
2	graphs (B) and (C) shall be repeated and con-
3	cluded, in accordance with regulations that the
4	Librarian of Congress shall prescribe—
5	"(i) within the 6-month period begin-
6	ning on the date on which a petition is
7	filed by any copyright owners of
8	nondramatic musical works or any person
9	entitled to obtain a compulsory license
10	under subsection (a)(1) affected by this
11	section indicating that a new type of digi-
12	tal phonorecord delivery service is or is
13	about to become operational, and
14	"(ii) between June 30 and December
15	31 of the year 1999 and each fifth year
16	thereafter.";
17	(5) by inserting after the first sentence in sec-
18	tion (c)(6) (as so redesignated) the following: "In
19	the case of digital phonorecord deliveries described
20	in paragraph (3)(B)(ii) for which royalty fees have
21	not been set, the compulsory licensee shall pay, ef-
22	fective as of the initial delivery, such royalty fees as
23	shall later be determined in accordance with sub-
24	section (c)(4), and any royalty payments in arrears

shall be made on or before the twentieth day of the

- 1 month after the month in which the royalty fees are
- 2 set."; and
- 3 (6) by adding after subsection (c) the following:
- 4 "(d) Definition.—As used in this section, the term
- 5 'digital phonorecord delivery' means each individual deliv-
- 6 ery of a phonorecord by digital transmission of a sound
- 7 recording which—
- 8 "(1) results in an identifiable reproduction by
- 9 or for any transmission recipient of such sound re-
- 10 cording, or
- 11 "(2) can be reasonably expected to result in a re-
- production by or for any transmission recipient of
- such sound recording even though such delivery is
- 14 not identifiable,
- 15 regardless of whether the digital transmission is also a
- 16 public performance of the sound recording or any
- 17 nondramatic musical work embodied therein. None of the
- 18 exempt transmissions described in section 114(d)(1) shall
- 19 be considered a digital phonorecord delivery.".
- 20 SEC. 5. CONFORMING AMENDMENTS.
- 21 (a) Definitions.—Section 101 of title 17, United
- 22 States Code, is amended by inserting after the definition
- 23 of "device", "machine", or "process" the following:
- "A 'digital transmission' is a transmission in a
- digital format. A retransmission in a nondigital for-

- 1 mat of a digital transmission is not itself a digital
- 2 transmission."
- 3 (b) Limitations on Exclusive Rights: Second-
- 4 ARY TRANSMISSIONS.—Section 111(c)(1) of title 17,
- 5 United States Code, is amended in the first sentence by
- 6 striking "The" and inserting "Except in the case of a per-
- 7 formance of a sound recording in the course of a digital
- 8 transmission, the".
- 9 (c) Limitations on Exclusive Rights: Second-
- 10 ARY TRANSMISSIONS OF SUPERSTATIONS AND NETWORK
- 11 STATIONS FOR PRIVATE HOME VIEWING.—Section
- 12 119(a)(1) of title 17, United States Code, is amended by
- 13 striking "Subject to" and inserting "Except in the case
- 14 of a performance of a sound recording in the course of
- 15 a digital transmission, and subject to".
- 16 (d) COPYRIGHT ARBITRATION ROYALTY PANELS.—
- 17 (1) Section 801(b)(1) of title 17, United States
- 18 Code, is amended in the first and second sentences
- 19 by striking "115" and inserting "114, 115,".
- 20 (2) Section 802(c) of title 17, United States
- Code, is amended in the third sentence by striking
- "section 111, 116, or 119," and inserting "section
- 23 111, 114, 116, or 119, any person entitled to a com-
- pulsory license under section 114(d), any person en-
- 25 titled to a compulsory license under section 115,".

- (3) Section 802(g) of title 17, United States
 Code, is amended in the third sentence by striking
 "115, 116, 118, 119, or 1003" and inserting "114,
 115, 116, 118, 119, and 1003".
- 5 (4) Section 802(h)(2) of title 17, United States 6 Code, is amended by inserting "114," after "111,".

7 SEC. 6. EFFECTIVE DATE.

- 8 This Act, and the amendments made by this Act,
- 9 shall take effect January 1, 1996, except that the provi-
- 10 sions of sections 114(e) and 114(f) of title 17, United
- 11 States Code, as added by section 3 of this Act, shall take
- 12 effect on the date of the enactment of this Act.

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